PHASE III RECOMMENDATIONS

MERGER OF THE FIRST STEPS PROGRAM AND THE COMMISSION FOR CHILDREN WITH SPECIAL HEALTH CARE NEEDS (CCSHCN)

JANUARY 2003

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The following abbreviations denote the workgroup:

- IE Intake and Eligibility
- SP Service Planning
- SD Service Delivery
- QO Quality and Outcomes

The following numbers denote the recommendation's alignment with a Cabinet goal:

- 1 Maximize Resources
- 2 Improve Kentuckians' Health Status and Quality of Life
- 3 Improve our Service Delivery
- 4 Empower our Workforce
- 5 Achieve a Secure and Integrated Technology System

The following letters are used to denote the expected <u>timeframe</u> in which the recommendation will be completed:

- S Short Term
 - Can be accomplished within 1 year
- M Mid Term
 - Can be accomplished within 1 year to 3 years
- L Long Term
 - Can be accomplished within 3 to 5 years

1. CONTRACTS

| | Recommendation | Wk Group | Alignment w/Goal | Est. Completion |
|-----|--|-------------|---------------------|--------------------|
| 1.1 | Establish an additional position in the Provider Relations Branch to assist in contract oversight | SD | 4 | S |
| 1.2 | Modify contracts to include disclaimer and responsibility for all taxes (e.g., payroll and social security taxes), entity identification, liability insurance, and other costs of doing business | SD | 1 | M |
| 1.3 | Modify contracts to clearly indicate that contractors are not employees of either CCSHCN or the Commonwealth of KY | SD | 1 | M |
| 1.4 | Work towards a universal contract, payment, and reimbursement system | SD | 1 | M |
| 1.5 | Create clearly articulated provider contracts that: 1) include, but are not limited to, caseload requirements, staff that support direct services, office space requirements, phone requirements, technological equipment; and, 2) ensures compliance with all federal and state regulations | IE | 1 | M |
| 1.6 | Specify that provider must contact the technical assistance team when a contract is returned because it is incorrect or incomplete | SD | 1 | S |
| 1.7 | Explore the possibility of providers having contracts with Part C and Title V so that if children need additional therapy due to "medical" they get it from same provider but use Title V funds instead of Part C funds | SP | 3 | M |
| 1.8 | Develop strict timelines for contract renewals without extensions | SD | 1 | M |

2. PERSONNEL RECRUITMENT AND SUPPORT

| | Recommendation | Wk Group | Alignment w/Goal | Est. Completion |
|------|--|-------------|---------------------|--------------------|
| 2.1 | Primary level evaluators are dedicated providers who do not provide any other services for First Steps or work for an agency that provides other services for First Steps | SD | 3 | M |
| 2.2 | Provide staff, who are responsible for screening, with cross-training regarding agency programs to promote early identification and comprehensive service delivery | IE | 4 | L |
| 2.3 | Establish qualifications and training for the positions of visual impairment specialist and paraprofessional language development specialist for deaf/hearing-impaired children | SD | 4 | M |
| 2.4 | Foster and retain skilled providers | QO | 4 | S |
| 2.5 | Require pediatric experience and/or training for contract issuance and renewal | SD | 3 | M |
| 2.6 | Adopt higher qualifications for Part C personnel who perform primary level evaluations, and grandfather current Part C primary level evaluators with approved professional development plans to be completed within a designated timeframe | IE | 3 | M |
| 2.7 | Eliminate developmental assistants as providers and allow developmental associates to work only in groups (not home visits); check data of current utilization regarding developmental assistants | SD | 3 | M |
| 2.8 | Establish a timeframe by which new developmental interventionists must have the IECE degree/certificate | SD | 3 | M |
| 2.9 | Include survey of providers regarding area of specialization, pediatric experience, future plans (attrition), etc in the forthcoming Title V statewide needs assessment | SD | 2 | M |
| 2.10 | Develop a recruiting strategy to attract more minority providers and bilingual providers | SD | 3 | S |
| 2.11 | Utilize Rural Health Program to recruit staff in underserved areas. | SD | 3 | S |
| 2.12 | Fill branch manager of support services position as it is responsible for close monitoring and oversight of the budget | SD | 4 | M |
| 2.13 | Develop a mentorship/preceptorship program for new personnel | SD | 4 | L |
| 2.14 | Define, develop, and implement a mentoring program for interim primary level evaluators | IE | 4 | L |

3. REGULATION AND POLICY

| | Recommendation | Wk Group | Alignment w/Goal | Est. Completion |
|------|---|-------------|---------------------|--------------------|
| 3.1 | Align First Steps medical requirements with general medical practice | IE | 3 | M |
| 3.2 | Clarify regulation for back-up primary service coordination and 2 nd agency requirement | SP | 3 | S |
| 3.3 | Rewrite state regulations to allow family therapists (ie, LCSW, family therapist, psychologist) to provide services/intervention without child present on a limited basis | SD | 2 | M |
| 3.4 | Develop and implement outreach regulations for Title V and revise and implement outreach regulations for Part C that are flexible enough to meet the individual and community needs | IE | 2 | M |
| 3.5 | Develop, implement, and enforce outreach policies and procedures | IE | 2 | M |
| 3.6 | Develop and disseminate definition of mandated requirements | QO | 3 | S |
| 3.7 | Develop central repository (ies) for records | QO | 3 | L |
| 3.8 | Continually reopen regulations to make improvements/clarifications | SP | 3 | S |
| 3.9 | Standardize process by revising Title V Policy and Procedure manual and enforcing compliance | SP | 3 | S |
| 3.10 | Evaluate children 4-6 weeks prior to annual IFSP review meeting by an approved provider/agency not represented on the IFSP team | SD | 1 | M |
| 3.11 | Establish regulations that prevent inappropriate referrals | IE | 3 | M |
| 3.12 | Amend regulations to increase the number of PSC/Assessor units allowed when interpreter/translator services are needed | SD | 3 | M |
| 3.13 | Rewrite policies and procedures to reflect needed changes that ensure mandated time lines can be met | IE | 3 | S |
| 3.14 | Streamline Point of Entry regulations to ensure the most efficient and effective delivery of services | IE | 3 | M |
| 3.15 | Assess and compare Part C and Title V policies and procedures on completion of intake and eligibility and find common areas that may be integrated | IE | 3 | L |
| 3.16 | Implement emergency regulations as ordinary regulations to provide for lasting effect | SP | 3 | S |
| 3.17 | Clarify roles of social workers vs. primary service coordinators in First Steps | SD | 3 | M |
| 3.18 | Promote best practice of using the same therapist for both home and group intervention services | SD | 1 | M |
| 3.19 | Establish guidelines that outline timeframes for educating caregivers; after that time, use consultation/transdisciplinary mode for service delivery | SD | 2 | М |

| 3.20 | Amend the regulation on how and when primary | IE | 3 | M |
|------|--|----|---|---|
| | level evaluation results are shared and interpreted: | | | |
| | 1) with the family in a timely and sensitive manner, | | | |
| | and 2) within the written report | | | |
| 3.21 | Evaluate and review existing regulations governing | SD | 3 | M |
| | allotted units to primary service coordinators and | | | |
| | quantity of caseloads | | | |
| 3.22 | Amend regulation so that amendment meetings are | SP | 3 | S |
| | not required for: | | | |
| | Discharge from program | | | |
| | Decrease in frequency, intensity, or | | | |
| | duration of a service | | | |
| | Frequency changes but not the number of | | | |
| | units | | | |
| | A member of the IFSP team determines | | | |
| | that an additional assessment is needed | | | |
| | Family requests transportation services | | | |
| | Service provider is on leave, the | | | |
| | replacement is noted in the IFSP, there are | | | |
| | no changes in identified outcomes, and | | | |
| | family agrees | | | |
| | An assistive technology device is received | | | |
| | after an IFSP meeting was held and the | | | |
| | team members agreed that the device was | | | |
| | needed | | | |

4. RECORDS, FORMS, AND INDIVIDUALIZED FAMILY SERVICE PLANS (IFSP)

| | Recommendation | Wk | Alignment | Est. |
|------|---|-------|-----------|------------|
| | | Group | w/Goal | Completion |
| 4.1 | Convene a workgroup to revise IFSP form | SP | 4 | S |
| 4.2 | Develop universal record formats | QO | 5 | L |
| 4.3 | Benchmark IFSP forms from other states | SP | 3 | S |
| 4.4 | Modify form to include primary and secondary members (primary are required to approve IFSP; secondary are persons who are not First Steps providers but from whom the team wishes to have feedback) | SP | 3 | M |
| 4.5 | Title V records and Part C records for children who are dually served, should include the IFSP and Title V Medical and Service Record information | SP | 3 | M |
| 4.6 | Revise IFSP and explore how it can be combined with the Title V care plan | SP | 1 | M |
| 4.7 | Develop a more meaningful IFSP form that is user-friendly | SP | 3 | M |
| 4.8 | Within 5 years, offer the option to develop the IFSP electronically | SP | 5 | L |
| 4.9 | Therapists have a standard form to complete for a 6-month summary of progress report, in which they also record strategies for natural environment | SP | 3 | M |
| 4.10 | Assessments are completed within a specified number of working days from when the POE provides the written referral | SP | 3 | S |
| 4.11 | Define and provide training on composition of data set | QO | 5 | L |
| 4.12 | Data tracking and capture are a critical priority in maximizing funding and ensuring monitoring of quality outcomes | QO | 5 | L |
| 4.13 | Therapy assessments include natural environment strategies | SP | 3 | S |

5. TRAINING

| | Recommendation | Wk | Alignment w/Goal | Est. |
|------|--|-------------|---------------------|--------------|
| 5.1 | Reconvene Comprehensive System Personnel | Group SP | 3 | Completion S |
| 3.1 | Development (CSPD) committee to address | 51 | 3 | 3 |
| | training issues | | | |
| 5.2 | Revamp orientation for new providers | SD | 4 | S |
| 5.3 | Train coordinators to promote selection of optimal | QO | 4 | S |
| 3.3 | services to enhance the natural structure of families | QU | 4 | S |
| 5.4 | Publicize early intervention opportunities in pre- | SD | 4 | S |
| 3.4 | service training programs for all disciplines | SD | 4 | S |
| 5.5 | Identify external referral sources in each | IE | 5 | S/L |
| 3.3 | community and compile a statewide, user-friendly | IL | 3 | 5/L |
| | database (i.e., dropdowns) to be housed on an | | | |
| | integrated system | | | |
| 5.6 | Encourage provider training and networking | SP | 3 | S |
| 3.0 | opportunities for staff regarding outside agencies | 51 | 3 | 5 |
| | and resources (for example, guest speakers at DEIC | | | |
| | and PSC networking meetings, etc.) | | | |
| 5.7 | Train providers and families that the goal of First | SD | 1 | S |
| 3.7 | Steps services is to help the child reach-age | SD | 1 | 5 |
| | appropriate developmental levels for the purpose of | | | |
| | discharge | | | |
| 5.8 | Provide training to all Part C providers on how to | IE | 3 | M |
| 3.0 | inform families of available provider options while | IL. | 3 | 141 |
| | avoiding conflict of interest | | | |
| 5.9 | Offer pediatric continuing education units | SD | 4 | S |
| 3.9 | regionally through CCSHCN and collaborate with | SD. | · | |
| | colleagues to provide pediatric CEUs at | | | |
| | conferences and universities | | | |
| 5.10 | Require all providers to have mandatory training | SP | 3 | M |
| 5.11 | Establish an additional position to develop and | SD | 4 | S |
| | provide training in both Part C and Title V | | | ~ |
| 5.12 | Train Part C staff to assure that medical issues not | SP | 4 | M |
| | paid for under Part C also are being addressed as | | | |
| | they address developmental concerns | | | |
| 5.13 | Provide safety training, including but not limited to | SD | 4 | M |
| | magnetic signs on cars identifying the program, | | | |
| | self-defense, team approach in difficult areas, early | | | |
| | recognition signs of danger, and how to defuse | | | |
| | hostile situations | | | |
| 5.14 | Review the process of providing technical | SD | | M |
| | assistance and training to new providers | | | |
| 5.15 | Provide mandatory quarterly meetings for providers | SD | 3 | M |
| | to review updates and system changes | | | |
| 5.16 | Develop and require cultural diversity training | SD | 3 | S |
| 5.17 | Continue training of providers in how to embed | SD | 3 | S |
| [| intervention into the daily routines/activities of the | | | |
| | child and how to transfer skills to the family | | | |
| 5.18 | Continue SHIPP and PREVIEW | SD | 3 | S |

| 5.19 | Provide support and follow-up training, to include | SP | 4 | S |
|------|--|----|---|---|
| | but not limited to the implementation of natural | | | |
| | environments, through required meetings so | | | |
| | providers are comfortable with the concept and | | | |
| | know how to implement it into the IFSP | | | |
| 5.20 | Recruit and train personnel to recognize natural | QO | 4 | S |
| | authority of families and to promote family learning | | | |

6. COMMUNICATION

| | Recommendation | Wk | Alignment | Est. |
|------|---|-------|-----------|------------|
| | | Group | w/Goal | Completion |
| 6.1 | Provide "one voice" of authority to go to for | SP | 1 | S |
| | interpretation of regulations and answers to questions | | | |
| 6.2 | Families are educated by Point of Entries about natural | SP | 3 | S |
| | environments and what will be expected of them | | | |
| 6.3 | Technical assistance teams, program evaluators, and other | SP | 4 | S |
| | personnel have the same interpretation when changes are | | | |
| | made | | | |
| 6.4 | There is communication and accountability as regulations | SP | 4 | S |
| | and training are consistent across all service providers | | | |
| 6.5 | Provide one voice to notify and train providers before | SP | 4 | S |
| | implementation | | | |
| 6.6 | Clearly define and communicate the CCSHCN's position | IE | 1 | M |
| | on the use of medical, developmental and educational | | | |
| | philosophies and how they may and/or should be | | | |
| | integrated | | | |
| 6.7 | Work with licensing and certification boards on areas of | SD | 2 | M |
| | specialization focusing on pediatric experience | | | |
| 6.8 | Assure that effective date of changes allows for sufficient | SP | 4 | S |
| | times before implementation | | | |
| 6.9 | Market parent consultants and parent support | SP | 1 | S |
| | organizations | | | |
| 6.10 | Develop mechanisms that support team collaboration | QO | 3 | S |
| 6.11 | Support community partnerships that allow families to | QO | 3 | S |
| | identify and access necessary services | | | |

7. "NEW" SYSTEMS COMPONENTS

| | Recommendation | Wk Group | Alignment w/Goal | Est. Completion |
|------|---|-------------|---------------------|--------------------|
| 7.1 | Establish a system to develop and disseminate discipline specific standards for quality of care; develop and distribute discipline specific standards of high quality care to families and providers | QO | 2 | M |
| 7.2 | Create a meaningful service provider rating system that is based on quality (above minimum standards) based on the STARS model | SP | 3 | L |
| 7.3 | Build a system with flexibility to compensate providers in underserved areas to recruit providers to those areas | SD | 3 | M |
| 7.4 | Develop consistent method to track community resources (Within five years, resources are listed according to region on the website) | SP | 5 | S |
| 7.5 | Identify equipment and access needs statewide for screening, intake, and point of entry staff | IE | 4 | S |
| 7.6 | Assure best practices by replicating models of excellence | SP | 3 | M |
| 7.7 | Devise a system that designates a single care coordinator that meets Part C and Title V program requirements for dually eligible children | SD | 1 | M |
| 7.8 | Develop system of supervision for all primary service coordinators (e.g., issue an RFP for a supervising agency in districts such as comprehensive care centers, local health departments, mentoring programs, etc.) | SD | 3 | L |
| 7.9 | Develop an integrated technological system to support a comprehensive screening/intake process that also ensures HIPAA and FERPA compliance | IE | 5 | L |
| 7.10 | Develop tools to effectively measure consumer satisfaction | QO | 2 | M |
| 7.11 | Review feasibility of replacing Title V medical clinics with community resources that have access to care with pediatric specialists | SD | 3 | L |
| 7.12 | Develop and implement a screening module (ie, script, processes and procedures) to be used to identify family needs and appropriately link the family to available internal and external services | IE | 3 | M |
| 7.13 | In support of the Title V Block Grant Performance Measure of medical homes and to maximize utilization of payment resources, referrals for direct services will be secured from physicians after evaluation of a child, especially for children who are medically fragile. If referrals cannot be obtained for children in the First Steps system, consider using Title V services, which may include the creation of a developmental delay program in Title V and/or a procedure for obtaining the signature of the CCHSCN medical director. | SD | 3 | L |

8. Recommendations that were submitted but do not meet the required parameters for inclusion in the plan

- 8.1 Within renewal contract cycle, stagger timelines when contracts are due for better time management of staff (does not fit with the biennium) (SD)
- 8.2 Eliminate age restrictions for some diagnoses in the Title V program with cystic fibrosis being the top priority (would result in increased costs) (SD)
- 8.3 Identify alternative means by which Developmental Interventionist can meet the qualifications to continue serving as a developmental interventionist in the First Steps program (not within the jurisdiction of CCSHCN) (SD)
- 8.4 Establish budget priority for additional equipment, access training, staffing and programming needs (would result in increased costs) (IE)
- 8.5 Establish a regulation to limit the total number of hours of intervention to six hours if getting group services (is in violation of federal Part C) (SD)
- 8.6 Review financial package for pediatric specialists in Title V, including physician fees (may result in increased costs) (SD)
- 8.7 Review contracts with Point of Entry administering agencies to increase pay scale and ensure uniformity in pay across initial service coordinators (would result in increased costs and is a local personnel issue) (SD)
- 8.8 Explore the positive and negative aspects of initial service coordinators and technical assistance teams becoming state employees (existing personnel cap negates this option) (SD)
- 8.9 Expand Title V eligible diagnoses and services (would result in increased costs) (SD)